

असाधारण EXTRAORDINARY

भाग II—खण्ड 2 PART II—Section 2

प्राधिकार से प्रकाशित PUBLISHED BY AUTHORITY

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इस भाग में भिन्न पूछ संख्या की आती है जिससे कि यह अलग संकलन के रूप में रक्षा जा सके।

Separate paging is given to this l'art in order that it may be filed as a separate compilation

LOK SABHA

The following Bill was introduced in Lok Sabha on 26th November, 1987:—

BILL NO. 125 OF 1987

A Bill to amend the Illegal Migrants (Determination by Tribunals) Act, 1983.

BE it enacted by Parliament in the Thirty-eighth Year of the Republic of India as follows:—

1. This Act may be called the Illegal Migrants (Determination by Tribunals) Amendment Act, 1987.

Short title.

Amendment of

section

5.

- 2. In section 5 of the Illegal Migrants (Determination by Tribunals) Act, 1983 (hereinafter referred to as the principal Act), in sub-section (3), for the words "three members", the words "two members" shall be substituted.
- 3. In section 6 of the principal Act, for the words "any other member", the words "the member" shall be substituted.

Amendment of section 6.

- 4. In section 8 of the principal Act,-
 - (a) in sub-section (2),—

(i) the words, brackets and figure "Without prejudice to the power conferred on the Central Government by subsection (1)," shall be omitted; Amendment of section

(a) 1

39 of 1983.

(ii) for the proviso, the following proviso shall be substituted, namely:—

"Provided that no such application shall be entertained by the Tribunal unless the person in relation to whom the application is made is found, or resides, within the jurisdiction of the same police station wherein the applicant has his place of residence.";

(b) in sub-section (3),—

- (i) for the words "two persons residing within three kilometres of the area", the words "two persons residing within the jurisdiction of the same police station" shall be substituted;
- (ii) for the word "twenty-five", the word "ten" shall be substituted:
- (c) for sub-section (4), the following sub-sections shall be substituted, namely:—
 - "(4) Every reference under sub-section (1) shall be made to the Tribunal within the territorial limits of whose jurisdiction the place of residence of the person named in such reference is, at the time of making such reference, situated:

Provided that where such person has no place of residence, the reference shall be made to the Tribunal within the territorial limits of whose jurisdiction such person is, at the time of making such reference, found.

(5) Every application under sub-section (2) shall be made to the Tribunal within the territorial limits of whose jurisdiction the person named in such application is found or, as the case may be, has his place of residence, at the time of making such application.".

5. After section 8 of the principal Act, the following section shall be inserted, namely:—

Insertion of new section 8A

Application to the Central Government for reference.

- "8A. (1) Any person may make an application to the Central Government, for decision by a Tribunal, as to whether the person whose name and other particulars are given in the application, is or is not an illegal migrant, and where any such application is received by the Central Government, it may, on the basis of any information in its possession or after making such enquiry as it deems fit, reject the application on the ground that the application is frivolous or vexatious or it does not comply with the requirements of this section or refer such application to a Tribunal for decision.
- (2) Every application made under sub-section (1) shall be made in such form and in such manner as may be prescribed and shall be accompanied by a declaration by another person residing within the

jurisdiction of the same revenue sub-division in which the applicant resides in such form as may be prescribed to the effect that the particulars mentioned in the application are true to his knowledge, information and belief:

Provided that no person shall make more than ten such applications or more than ten such declarations.

(3) Every reference under sub-section (1) shall be made to the Tribunal within the territorial limits of whose jurisdiction the place of residence of the person named in such reference is, at the time of making such reference, situated:

Provided that where such person has no place of residence, the reference shall be made to the Tribunal within the territorial limits of whose jurisdiction such person is, at the time of making such reference, found.".

6. In section 10 of the principal Act, for the word and figure "section 8", the words, figures, brackets and letter "section 8 or sub-section (1) of section 8A" shall be substituted.

Amendment of section 16.

7. In section 12 of the principal Act,—

Amendment of section 12.

- (a) in sub-section (1), for the words and figure "section 8, or to which an application has been made under that section", the words, figures and letter "section 8 or section 8A, or to which an application has been made under section 8" shall be substituted;
- (b) for sub-section (2), the following sub-section shall be substituted, namely:—
 - "(2) Where the members of the Tribunal differ in their opinion on any point, the Chairman of the Tribunal shall state the point or points on which they differ and make a reference to the President of the Appellate Tribunal which exercises jurisdiction in relation to the Tribunal who shall refer the case for hearing on such point or points by a member of another Tribunal under its jurisdiction and such point or points shall be decided according to the opinion of that member and such decision shall be deemed to be the decision of the Tribunal.";
- (c) in sub-section (3), after the words "prescribed authority", the words "or authorities" shall be inserted.
- 8. In section 13 of the principal Act, for the words and figure "section 8 or application made to a Tribunal under that section", the words, figures and letter "section 8 or section 8A or application made to a Tribunal under section 8" shall be substituted.

Amendament of section

9. In section 14 of the principal Act, after the words "that section", the words, figure and letter "or any person named in a reference under section 8A" shall be inserted.

Amendment of section 14.

10. In section 15 of the principal Act,—

(a) in sub-section (3), for the words "less than three", the words "less than two" shall be substituted;

Amendment of section 15. (b) in sub-section (6), for the words "and each bench shall consist of not less than two members", the words "which may either be single member benches or benches consisting of not less than two members" shall be substituted;

- (c) for sub-section (10), the following sub-section shall be substituted, namely:—
 - "(10) Every Appellate Tribunal shall have the same powers as are vested in an appellate court under the Code of Civil Procedure, 1908, while hearing an appeal.".

5 of 1908.

Amendment of section 16.

- 11. In section 16 of the principal Act,-
- (a) for sub-section (3), the following sub-section shall be substituted, namely:—
 - "(3) The Appellate Tribunel shall send a copy of every order passed by it under sub-section (1) to the parties to the appeal, to the Tribunal concerned and to the prescribed authority or authorities.";
- (b) in sub-section (4), the words and figures "Subject to the provisions of section 17," shall be omitted.

Substitution of new section for section 17. 12. For section 17 of the principal Act, the following section shall be substituted, namely:—

Power of superintendence by Appellate Tribunals.

- "17. (1) Every Appellate Tribunal shall have superintendence over all the Tribunals in the State.
- (2) Without prejudice to the generality of the foregoing provisions, the Appellate Tribunal may—
 - (a) call for returns from any Tribunal;
 - (b) make general rules and specify forms for regulating the practice and proceedings of Tribunals; and
 - (c) specify the forms in which books, entries and accounts shall be kept by the officers of Tribunals.".

Amendment of section 20.

- 13. Section 20 of the principal Act shall be renumbered as subsection (1) thereof, and after sub-section (1) as so renumbered, the following sub-section shall be inserted, namely:—
 - "(2) Any police officer not below the rank of a Superintendent of Police shall have such powers as may be necessary, including the power to obtain a bond from any person for the due compliance of an order under sub-section (1) and to arrest such person in the event of his failure to furnish such bond to the satisfaction of such police officer.".

14. After section 21 of the principal Act, the following section shall be inserted, namely:—

Insertion of new section 21A.

"21A. Notwithstanding anything contained in any other law for the time being in force, it shall be lawful for a police officer not below the rank of a Superintendent of Police, if he is satisfied that the circumstances so require and for reasons to be recorded in writing, to direct any person against whom a reference or an application has been made under this Act to enter into a bond with or without sureties for making himself available for the inquiry and observance of such restrictions or conditions as may be specified by such police officer:

Power to bind certain persons against whom complaint is made under the Act.

Provided that if such person fails to enter into such bond he may be arrested and detained in such manner as may be prescribed.".

15. In section 25 of the principal Act, for the words "shall be punishable with imprisonment for a term which may extend to three years and shall also be liable to fine.", the following shall be substituted, namely:—

Amendment of section 25.

"shall be punishable with imprisonment for a term which shall not be less than one year but which may extend to three years and with fine which shall not be less than two thousand rupees:

Provided that the court may, for adequate and special reasons to be mentioned in the judgment, impose a sentence of imprisonment for a term of less than one year or a fine of less than two thousand rupees.".

16. In section 28 of the principal Act, in sub-section (2),--

Amendment of section 28.

- (a) after clause (a), the following clause shall be inserted, namely:—
 - "(aa) the form and the manner in which an application, and the form in which a declaration, may be made under sub-section (2) of section 8A;":
- (b) for clause (b), the following clause shall be substituted, namely:—
 - "(b) the authority or authorities to be prescribed under sections 11, 12 and 16;";
- (c) after clause (c), the following clause shall be inserted, namely:—
 - "(ca) the manner of arrest and detention under the proviso to section 21A;".

STATEMENT OF OBJECTS AND REASONS

The Illegal Migrants (Determination by Tribunals) Act, 1983 provides for the establishment of Tribunals for the determination, in a fair manner, of the question whether a person is an illegal migrant so as to enable the Central Government to expel illegal migrants from India.

- 2. Experience gained in the implementation of the Act has brought out the need for some amendments to the Act. This need also finds expression in clause 5.9 of the Assam Accord.
- 3. The Bill has been finalised after detailed discussions with the State Government of Assam. 'The Bill provides, among other things, for the following, namely:—
 - (i) reduction in the number of members of an Illegal Migrants (Determination) Tribunal from three to two;
 - (ii) relaxation of the residence restriction and reduction of fee in case of private complaints;
 - (iii) enabling any person living beyond the limits of the same police station to make an application to the Central Government for reference to a Tribunal;
 - (iv) reduction in the minimum number of members of an Appellate Tribunal from three to two;
 - (v) omission of the existing provision relating to revision by High Court in view of the powers of the High Court under articles 226 and 227 of the Constitution;
 - (vi) conferment of the powers on the Appellate Tribunal to exercise superintendence over all the Determination Tribunals in a State;
 - (vii) empowering a police officer not below the rank of a Superintendent of Police to bind certain persons;
 - (vili) providing for a minimum punishment for offences under the Act.
 - 4. The Bill seeks to achieve the above objects.

NEW DELHI;

The 16th November, 1987.

BUTA SINGH.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 5 of the Bill seeks to insert a new section 8A which empowers the Central Government to prescribe the form and manner in which an application may be made and the form in which a declaration may be made under that section.

- 2. Clauses 7 and 11 of the Bill which seek to amend sections 12 and 16 respectively, empower—the Central Government to prescribe—authorities to whom copies of every order passed by a Tribunal or an Appellate Tribunal shall be sent.
- 3. Clause 14 of the Bill seeks to insert a new section 21A which empowers the Central Government to prescribe the manner of arrest and detention of persons who fail to enter into the bond under that section.
- 4. The matters with respect to which the Central Government is empowered to make rules relate to matters of procedure. The delegation of legislative power is, therefore, of a normal character.

SUBHASH C. KASHYAP, Secretary-General.